

1                   **BOARD OF YAKIMA COUNTY COMMISSIONERS**

2  
3 **IN THE MATTER OF PARTICIPATION            )**  
4 **IN A VOLUNTARY STEWARDSHIP            )**  
5 **PROGRAM PURSUANT TO RCW                )**           **RESOLUTION 14-2012**  
6 **36.70A.700 ET SEQ. REGARDING THE        )**  
7 **REGULATION OF AGRICULTURAL            )**  
8 **ACTIVITIES UNDER THE GROWTH           )**  
9 **MANAGEMENT ACT, CHAPTER 36.70 RCW )**

10  
11 **WHEREAS**, the Growth Management Act (“GMA”), chapter 36.70A RCW, requires all local  
12 governments to designate and protect critical areas (RCW 36.70A.170 (1) (d) and RCW  
13 36.70A.060 (2)); and,

14  
15 **WHEREAS**, pursuant to RCW 36.70A.060, the Board of Yakima County Commissioners  
16 (“Board”) adopted Title 16A, the Critical Areas Ordinance (“CAO”), on July 12, 1994  
17 (Ordinance No. 3 -1994); and

18  
19 **WHEREAS**, the Board amended and re-enacted an amended CAO on October 1, 1995  
20 (Ordinance No. 8 -1995) in response to a compliance order from the Eastern Washington Growth  
21 Management Hearings Board (Case No. 94-1-0021); and

22  
23 **WHEREAS**, the GMA requires Yakima County to review and, if necessary, revise its  
24 development regulations to ensure compliance with the requirements and time periods  
25 established in the GMA; and

26  
27 **WHEREAS**, RCW 36.70A.561 and .5601 (commonly referred to as the “Ruckelshaus  
28 Amendment”) require that for the period beginning May 1, 2007, and concluding July 1, 2010  
29 (amended by 2010 c 203 § 3 to December 1, 2012), counties and cities shall defer amending or  
30 adopting critical areas ordinances as they specifically apply to agricultural activities on  
31 agricultural and rural lands (a “moratorium”); and

32  
33 **WHEREAS**, Yakima County amended its CAO by adoption of Ordinance No. 13-2007, and it’s  
34 amending Ordinance No. 2-2009, which included a moratorium on the regulation of agricultural  
35 activities in critical areas as mandated by RCW 36.70A.560 and the continuing regulation of  
36 those activities under YCC 16.A; and

37  
38 **WHEREAS**, as an alternative to protecting critical areas in areas used for agricultural activities  
39 through development regulations adopted under RCW 36.70A.060, Yakima County may elect to  
40 protect such critical areas through a Voluntary Stewardship Program (“VSP”) pursuant to RCW  
41 36.70A.710, et seq., and

42  
43 **WHEREAS**, prior to electing to participate in the VSP, a county is required to (a) confer with  
44 Tribes, and environmental and agricultural interests; and (b) provide notice following the public  
45 participation and notice provisions of RCW 36.70A.035 to property owners and other affected  
46 and interested individuals, tribes, government agencies, businesses, school districts, and  
47 organizations; and

48 **WHEREAS**, Yakima County staff and one member of the Board of Commissioners (Board)  
49 participated in an in-house study group to evaluate the VSP legislation and to consider a proposal  
50 to be presented to the full Board as to a course of action regarding the provisions of RCW  
51 36.70A.700; and

52  
53 **WHEREAS**, Yakima County published notice of a proposal to consider participating in the VSP  
54 and announcing an open house to provide the public and any interested individuals or agencies  
55 an opportunity to learn more about the VSP legislation and to answer any general questions that  
56 such attendees might have. This notice was published in various printed news media and the  
57 County also posted notice on its website, as well as providing special notice by e-mail and  
58 mailing to all interested individuals, tribes, government agencies, businesses, school districts,  
59 and organizations that either identified themselves in the past as interested parties or who had  
60 expressed a particular interest in this proposal, as required by RCW 36.70A.035; and

61  
62 **WHEREAS**, Yakima County held its informal open house on November 21, 2011 for the  
63 purpose of discussing the proposal to participate in the VSP and to solicit written and oral  
64 comments from the public on the VSP proposal; and

65  
66 **WHEREAS**, by letter dated November 28, 2011 the Confederated Tribes and Bands of the  
67 Yakama Nation (Nation) provided written comments, in which they stated their support for the  
68 county's participation in the VSP and suggested that Yakima County should designate all  
69 watersheds in the county as priority watersheds; and further, that the Nation be specifically  
70 consulted prior to the County taking further action; and

71  
72 **WHEREAS**, in consideration of the Nation's request Commissioner Kevin Bouchey, together  
73 with staff, followed up with the Nation by meeting with its designated representatives to discuss  
74 the issues raised in the Nation's November 28, 2011 letter and the county's understanding of its  
75 responsibilities under RCW 36.70A.700 and its enabling legislation; and

76 **WHEREAS**, the Nation sent the county a subsequent letter dated December 20, 2011 from the  
77 Deputy Director of the Nation's Department of Natural Resources, in which the Nation  
78 confirmed meeting with Yakima County and discussing the issues, and amended its position as  
79 to nominating all watersheds as Priority Watersheds by suggesting a list of specific "watersheds"  
80 that they suggested should be considered for nomination by Yakima County as Priority  
81 Watersheds, commencing with the Wenas Creek watershed; and

82 **WHEREAS**, in designating all portions of those Water Resource Inventory Areas (WRIA) that are  
83 located within the borders of Yakima County for inclusion in its VSP, Yakima County  
84 considered the following statutory factors: (a) the role of farming within the watershed, including  
85 the number and acreage of farms, the economic value of crops and livestock, and the risk of the  
86 conversion of farmland; (b) the overall likelihood of completing a successful program in the  
87 watershed; and (c) existing watershed programs, including those of other jurisdictions in which  
88 the watershed has territory; and,

89 **WHEREAS**, in nominating just the Wenas creek watershed as the County's Priority Watershed,  
90 Yakima County applied the provisions of RCW 36.70A.710(4)(a)-(g) and specifically considered  
91 the following factors in support of the nomination of this watershed as a Priority Watershed: (a)  
92 that the primary land use in the Wenas valley has been designated in the County's  
93 comprehensive plan as Agricultural Lands of Long Term Commercial Significance, in

94 acknowledgment of the Wenas valley's role as an important agricultural area with significant  
95 hay production, cattle grazing and various other agricultural activities.; (b) that historically,  
96 salmonids were present in Wenas creek but that the combination of hydrological changes and the  
97 damming of Wenas creek to create Wenas lake as a water storage facility has eliminated access  
98 to spawning habitat for anadromous salmonids; though above the damn resident populations of  
99 rainbow trout and native cutthroat trout still exist in the tributaries to Wenas Lake and the lower  
100 approximately 1.7 miles of Wenas Creek does support salmonid rearing and is rated as good to  
101 excellent off-channel habitat for rearing salmonids in its tributaries; (c) the Wenas valley hosts a  
102 number of State Wildlife Refuges and contains a significant intact shrub steppe habitat that has  
103 resulted in much of the area being designated as Upland Wildlife Habitat in the county's critical  
104 areas ordinance, and there is a history along Wenas creek of conflict between elk migration and  
105 winter range and agricultural activity; (d) there are both individuals and community  
106 organizations in the Wenas that represent varied interests in the Wenas valley environment and  
107 its watershed, including the Friends of the Wenas and the North Wenas Conservation group, as  
108 well as the Coordinated Resource Management Team, a group that included local agricultural  
109 land owners and wildlife managers to develop practices to reduces wildlife and agricultural  
110 conflict; (e) in the past, the Wenas Creek watershed has seen conflict over water use in the past  
111 and the resulting litigation (*The Dept. of Ecology v. Acquavella et. ux et al.*, Yakima County  
112 Cause No. # 77-2-01484-5) resulted in the creation of a management regime that include a water  
113 manager and a commitment to maintain flow and manage water usage from the creek; (f) there  
114 currently is no formal watershed group established in the Wenas watershed, or in any other  
115 watersheds existing in Yakima County, though in the past there have been volunteers who have  
116 participated and cooperated on resource issues no existing watershed group for the Wenas, or  
117 any other watershed or WRIA located within Yakima County; and finally, (g) that once funding  
118 is established, the prospects for success of any funded watershed program in the Wenas valley  
119 watershed are improved because of the current enhanced water resource management and other  
120 active measures being taken to improve salmonoid habitat in the lower reaches of Wenas Creek.;  
121 and  
122

123 **WHEREAS**, the Board has determined that Yakima County's participation in the VSP is in the  
124 public interest and essential to direct the future growth and development of Yakima County,  
125 particularly as to the maintenance and encouragement of agricultural activities that are a  
126 foundation of the County's economic well-being.now, therefore;  
127

128 **BE IT HEREBY RESOLVED:**  
129

130 **Section 1. Participation.** As an alternative to protecting critical areas used for agricultural  
131 activities through development regulations adopted under RCW 36.70A.060, Yakima County  
132 hereby elects to participate in the VSP as provided in RCW 36.70A.700 et seq.  
133

134 **Section 2. Designation and Nomination.**  
135

136 **A.** Yakima County hereby designates for inclusion in the VSP all watersheds in Yakima County,  
137 including but not limited to the eleven (11) Watershed Resource Inventory Areas (WRIAs)  
138 currently identified by the Washington State Department of Ecology as existing in whole or in  
139 part in Yakima County.  
140

141 B. The Wenas Creek watershed is hereby nominated for consideration as a Priority Watershed  
142 under RCW 36.70A.710(1)(iii). In nominating the Wenas Creek watershed as a Priority  
143 Watershed Yakima County finds that it has complied with the requirements contained in  
144 36.70A.710(4)(a)-(g) for nominating a Priority Watershed  
145

146 **Section 3. Funding.** Yakima County's participation in the VSP is predicated on Washington  
147 State providing adequate and full funding to the County as provided in RCW 36.70A.700 et. seq.  
148 The determination of adequate funds to support the County's participation in the VSP shall be at  
149 the sole discretion of the Board of Yakima County Commissioners.  
150

151 **Section 4. Retention.** YCC Title 16A shall be retained for the regulation of lands used for  
152 agricultural activities until the County adopts further amendments to the CAO pursuant to the  
153 recommendations provided under the VSP and its supporting committee, and YCC 16C shall be  
154 retained for regulation of critical areas where agricultural activities do not occur and does not  
155 apply to areas regulated under the Shoreline Master Program (YCC 16D).  
156

157 **Section 5. Severability.** If any section, sentence, clause, or phrase of the county code provision  
158 amended by this Resolution should be held to be invalid or unconstitutional by any Court with  
159 authority and jurisdiction to make such ruling, such invalidity or unconstitutionality shall not  
160 affect the validity or constitutionality of any other section, clause or phrase of the Yakima  
161 County Code.  
162

163 **Section 6. Effective Date.** This Resolution shall be effective at 11:59 p.m. on January 20th,  
164 2012.  
165

166 **DONE** this 10th day of January, 2012.  
167

168  
169 Attest:

170  
171 Tiera L. Girard

172  
173 Tiera L. Girard  
174 Clerk of the Board  
175



176  
177  
178 J. Rand Elliott

179 J. Rand Elliott, Chairman

179 Approved as to form only:  
180 James P. Hagarty  
181 Yakima County Prosecuting Attorney  
182

183 Michael D. Leita

184 Michael D. Leita, Commissioner

185 By: Terry D. Austin  
186 Terry D. Austin  
187 Deputy Prosecuting Attorney  
188

189 Kevin Bouchey  
190 Kevin Bouchey, Commissioner  
191 Constituting the Board of County Commissioners  
192 for Yakima County, Washington